

Program Design and Implementation

Currently, the contracted medical provider in the Genesee County Jail, Advanced Correctional Healthcare (ACH) provides Naltrexone (Vivitrol) on a limited basis. While this benefits a limited number of people, the Genesee County Sheriff's Office (GCSO) desires to increase access to Naltrexone and Buprenorphine products (Suboxone, Sublocade, and/or Brixadi) in the Genesee County Jail. In partnership with the Greater Flint Health Coalition (GFHC), New Paths, Inc., and Region 10 Pre-Paid Inpatient Health Plan (PIHP), and Health Management Associates, the GCSO has developed a robust vision for piloting a program to begin offering these medications for individuals entering the Genesee County Jail that were receiving MAT/MOUD prior to incarceration.

These plans include the integration of assessment tools upon admission to identify individuals in need of continuing MAT/MOUD, processes for prescribing the necessary medications, ensuring each client is enrolled in jail-based outpatient treatment and receiving Peer Recovery Coaching throughout the service delivery period, and developing individualized aftercare plans with each participant prior to reentry.

The goal for the 6-month pilot phase of this project will be to establish systems that enable the GCSO in partnership with the Greater Flint Health Coalition (GFHC), New Paths, Inc., and ACH, to identify people in need of MAT/MOUD continuations upon admission to the Genesee County Jail, establish a processes for facilitating service delivery, and ultimately serving approximately 50 individuals in the first 6-months of expanding MAT/MOUD services. Health Management Associates will provide technical assistance and training as needed to the jail-based MAT/MOUD implementation team throughout this 6-month pilot phase.

Planning Phase

While the overall vision has been developed and the partners are aligned, the first step in the process of integrating an effective MAT/MOUD program in the Genesee County Jail will be strategic planning. GCSO, GFHC, ACH, New Paths, Inc., and Region 10 PIHP have met multiple times prior to the development of this proposal and will continue to convene meetings throughout the planning phase to finalize agreements and fully establish all necessary protocols to ensure effective implementation. Health Management Associates, an org

GCSO will leverage RSAT funds to contract with New Paths, Inc., Genesee County's largest substance use disorder (SUD) treatment provider and longstanding contracted SUD treatment provider for the GCJ, to build upon their existing contract with Region 10 PIHP to support costs for jail-based MAT/MOUD services. Region 10 PIHP will cover billable services for New Paths, Inc. Medical Director and associated support staff time as well as up to 2 doses of Buprenorphine or Naltrexone medications. While 2 doses of MAT/MOUD medications may sufficiently meet the need for most county jail systems, GCJ is uniquely comprised with a large volume of individuals who may be lodged in the jail for extended periods of time ranging from several months to multiple years. Given this unique challenge, RSAT funds are essential to support the costs of MAT/MOUD for incarcerated individuals who exceed the 2-dose limit and require additional doses to avoid withdrawal and other negative health outcomes associated with a lapse in MAT/MOUD care. GCSO will also utilize New Paths, Inc. to hire a R.I.S.E. Intake Coordinator and R.I.S.E.

Reentry Coordinator to ensure people are engaged as they enter the jail and as they return home. The R.I.S.E. Intake Coordinator and R.I.S.E. Reentry Coordinator will be cross-trained in both roles. Additional information about the R.I.S.E. Intake Coordinator and R.I.S.E. Reentry Coordinator positions can be found in the Assessment Process and Aftercare Planning sections of this proposal.

The next phase of planning will involve developing an automated referral processes in an Electronic Health Record (EHR) System, known as EverLake, which is operated by the Greater Flint Health Coalition (GFHC) and was developed specifically for use in correctional facilities for the following purposes:

- Facilitate referrals
- Track all client demographic data
- Gather quantitative and qualitative outcomes data
- Track initial assessments and ongoing contacts

GCSO will contract with GFHC throughout the duration of the pilot project year for the coordination and management of the automated referral processes needed to support MAT/MOUD referrals, communication between all project partners, data collection, and reporting.

The planning phase will take place April through May 2024, with plans for the full jail-based MAT/MOUD program to begin June 2024.

Assessment Process

A brief assessment will be administered to every individual upon admission to the Genesee County Jail. This assessment will be an extension of the already existing pre-booking process for the purpose of identifying individuals who are currently or were previously prescribed MAT/MOUD. For these individuals, the GCSO will facilitate a referral in EverLake to the R.I.S.E. Intake Coordinator who will then schedule a time to complete an Access Screening through the Region 10 PIHP. Upon receiving authorization for services, the R.I.S.E. Coordinator will schedule an appointment with the prescribing physician from New Paths, Inc. Data will also be gathered during the intake process to measure the number of individuals entering the jail who are actively using opioids and likely experiencing withdrawal symptoms. This information will be used to gauge the need for expanding MAT/MOUD in the future to include initiations in addition to continuations of MAT/MOUD. Note, all individuals who do not meet criteria for MAT/MOUD continuation yet indicate they are experiencing withdrawals will be referred to ACH to receive medications for withdrawal management in line with existing GCJ/ACH protocols. A GCSO R.I.S.E. Deputy will manage the oversight of all assessments and referrals in EverLake to ensure participation and follow through by GCJ booking deputies and contracted partners.

Physician Appointment

The New Paths, Inc. MAT/MOUD Medical Director will meet with each prospective patient to learn more about their history of OUD and participation in MAT/MOUD programming. Upon determining that continuing MAT/MOUD is the best option for the patient, New Paths, Inc. will order baseline bloodwork

and a urine analysis. The results of these tests will be used to determine the best medication(s) for each patient and develop individualized care plans. The GCSO would like to offer three forms of Buprenorphine based on each individual's needs including sublingual Suboxone, Sublocade, and/or Brixadi, as well as oral and injectable Naltrexone (Vivitrol). Communication between New Paths, Inc. and ACH will be regular and ongoing to ensure coordination of patient care at all times.

Jail-Based Outpatient Treatment and Peer Recovery Coaching

An essential component of a successful MAT/MOUD program is the supportive services a person receives in addition to the prescribing of medication. All individuals who receive MAT/MOUD are required to be enrolled in New Path's jail-based outpatient treatment program, which includes individual substance use treatment counseling, group therapy, and Peer Recovery Coaching (PRC) services. PRC's from New Paths, Inc. will meet with all clients on a weekly basis to ensure they have a Recovery Action Plan with tangible goals to accomplish while they are incarcerated and as they return home. The initial PRC visit will be focused on learning about the individual's history, current situation, and the goals they would like to accomplish related to their recovery. This information will be used to develop an individualized Recovery Action Plan that will be the framework throughout the service delivery period.

As individuals with lived experience, PRC's strive to connect with each individual in a meaningful way that ignites hope and provides inspiration to engage in supportive services. New Paths, Inc. has extensive experience providing PRC services in criminal justice, hospital, and community settings. A unique function of New Paths, Inc. Peer Recovery Coaches stationed in the Genesee County Jail is that they are also certified Community Health Workers (CHW's), which allows them to take into consideration the social determinant of health needs each individual may have, which is essential to providing whole-person care. While there are pathways to recovery through traditional treatment programs, according to SAMSHA, less than 10% of people experiencing a substance use disorder will actually enter an inpatient treatment program in their lifetime. Therefore, offering the opportunity to engage in MAT/MOUD and also receive PRC case management services to address needs such as medical benefits, housing, transportation, and employment drastically increases the likelihood of success upon reentry.

Aftercare Planning

While substance use is a complex disease, there is evidence that having the proper supports drastically increases long-term engagement rates with MAT/MOUD as well as the likelihood of a person remaining engaged with their Recovery Action Plan. The challenges that justice-involved individuals experience make having a tangible and realistic aftercare plan essential. Many justice-impacted individuals lack the necessary support system, basic resources such as food and clothing, essential documentation such as State I.D.'s and Birth Certificates, ability to access safe and affordable housing, and pathways to gainful employment. The I.G.N.I.T.E. and R.I.S.E. programs will be foundational in being able to assist returning citizens with navigating these challenges, as already have the established the resources and capacity needed to do so.

As participants release dates approach, the R.I.S.E. Reentry Coordinator will meet with each client to ensure they have an aftercare plan that covers all aspects of recovery capital including human, physical, social, and cultural. The R.I.S.E. Reentry Coordinator will communicate daily with the R.I.S.E. Intake Coordinator as well as key GCSO deputy staff to best determine the timing to begin aftercare planning on a case-by-case basis, which will be especially key for individuals who may not be lodged in the GCJ for an extended period of time. The R.I.S.E. Reentry Coordinator will meet with individuals to determine if they would like to continue receiving MAT/MOUD from their provider prior to incarceration or if they would like to seek services with a different provider in the community. The R.I.S.E. Reentry Coordinator will ensure a follow-up appointment with the individual's MAT/MOUD provider of choice is scheduled to occur within 14 days of their release. Assistance navigating any barriers to accessing appointments that occur following release will also be provided to reduce the likelihood of any disruption in care.

Project Management and Evaluation

The GFHC will provide project management for the pilot year of the program to facilitate data collection, project progress reporting, and in partnership with the University of Michigan will evaluate the impact and outcomes of the MAT/MOUD program in Genesee County.

In partnership with the Statewide Records Management System (SRMS), GFHC will receive booking and classification data on a daily basis. The MOUD/MAT questions will be added to the already existing process and GFHC will receive baseline data for everyone entering the jail including those with a history of substance use and/or mental health condition. Baseline data will be used to compare outcomes of RSAT program participants to the general population and will measure recidivism rates for those who access MAT/MOUD as compared to those who do not. In addition to recidivism, GFHC will measure the impact of MAT/MOUD on overall health outcomes and engagement rates upon reentry as compared to the general population.

Data will also be gathered to measure the total number of risk/need assessments completed, people offered MAT/MOUD, number of participants, number of treatment plans developed, number of participants who successfully complete the program, and the number of participants who do not successfully complete. A cost savings analysis will also be performed to determine total cost savings as well as sustainability cost projections.

Budget

The total 6-month budget for the 2024 RSAT grant funds totals \$416,472. Funds will be leveraged to build staffing capacity for GCSO, cover subcontractor New Paths costs for baseline lab work supplies and costs of buprenorphine and naltrexone medications prescribed for verified MAT/MOUD candidates lodged in the Genesee County Jail, and support project management/administration provided by GFHC.

Genesee County Opioid Settlement Funds will be leveraged to support the 25% matching requirement at \$114,000. Match funds will be used solely for medication and supply costs.

Match Funds: \$114,000

RSAT Budget: \$416,472

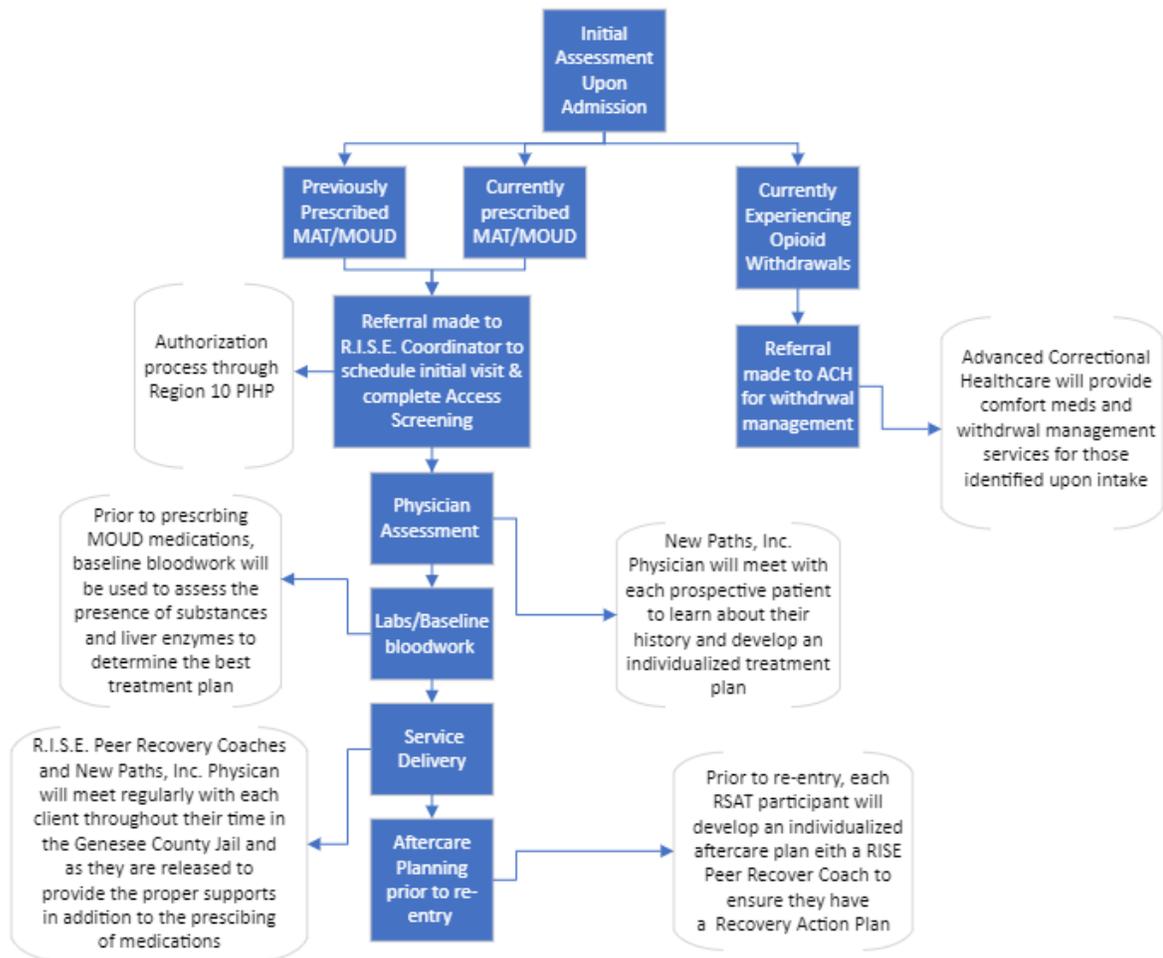
The sum of match funds and RSAT budget equals Total Project Budget: \$530,472

Y1 6 Month Work Plan/Timeline

Quarter 1 (April-June 2024): Planning and Implementation. Finalize agreements and all necessary protocols. Placement and onboarding of R.I.S.E. Program Deputy, R.I.S.E. Intake Coordinator, and R.I.S.E. Reentry Coordinator. Begin service delivery including intake assessments, scheduling Access screenings, facilitating physician appointments, Peer Recovery Coaching visits, and completing aftercare plans with all MAT/MOUD patients prior to their release. Goal of serving approximately 80 individuals during the pilot phase.

Quarter 2 (July-September 2024): Continue intake assessments, scheduling Access screenings, facilitating physician appointments, Peer Recovery Coaching visits, and completing aftercare plans with all MAT/MOUD patients prior to their release. Pursue opportunities for sustainability, improvement, and expansion of services based on preliminary 6-month pilot outcomes.

Process Flow Visual



[MAT-MOUD Process Flow.vsd](#)